County Government of Kwale

MTEF BUDGET CIRCULAR FY 2027/2028

Economic Planning Division

18

COUNTY GOVERNMENT OF KWALE
THE COUNTY TREASURY

Our Ref: **Date: 22nd July 2026**

KWALE COUNTY TREASURY CIRCULAR NO.3/2026

TO: ALL COUNTY EXECUTIVE COMMITTEE MEMBERS
ALL ACCOUNTING OFFICERS

GUIDELINES FOR THE PREPARATION OF THE MEDIUM-TERM EXPENDITURE FRAMEWORK (MTEF) BUDGET FOR THE FINANCIAL YEAR 2027/2028

A. INTRODUCTION

1.This circular is issued pursuant to Article 220 of the Constitution and Section 128(2) of the Public Finance Management Act (PFMA), 2012. It sets out clear, action-oriented instructions on the roles, timelines, procedures and processes that will be followed for preparation of the financial year 2027/2028 budget. These guidelines apply to all departments and agencies of the County Government of Kwale that receive and manage public resources. Specifically, this circular provides: -

i). Background to the Medium-Term Budget for FY 2027/28- FY 2029/30

ii). The policy framework and macroeconomic assumptions underpinning the budget

iii). The review of the performance of programmes implemented in the MTEF period FY 2022/23- FY 2025/26. This will enable review of implementation of the County Integrated Development Plan 2023-2027.

iv). The framework for public participation in the budget making process;

v). The constitutional timelines and requirements for key activities in the budget making process**. (Annex I).**

B. BACKGROUND

2. The Medium-Term Budget for FY 2027/2028- FY 2029/2030 is being prepared against a backdrop of declining global growth risks owing to the conflict in the Middle East. Global growth is projected to moderate, assuming the conflict remains limited in scope and duration. Baseline projections indicate global growth slowing to around 3.1 percent in 2026 and 3.2 percent in 2027, down from 3.4 percent in 2025.

3. The conflict in the Middle East has caused trade tensions among nations leading to increased commodity price volatility, sustained upward pressure on inflation expectations, and tightened global financial conditions. These external shocks constrain fiscal space in many economies. However recent developments indicate that the conflict is geographically contained producing modest global growth. Advanced economies are expected to moderate while several Sub-Saharan African economies register modest growth supposed by structural reforms.

4. Advanced economies are expected to expand modestly with growth of about 1.8 percent in 2026 and 1.7 percent in 2027. The net effect of the conflict is heterogeneous across regions — some economies face adverse energy price impacts while others may benefit from favorable terms-of-trade movements and compensatory policy measures. For Sub-Saharan Africa, growth is projected to average around 4.3 percent in 2026 and increase marginally in 2027. The performance will vary by country depending on exposure to energy and commodity price shocks, as well as the extent of prior macroeconomic reforms.

5. Kenya's economy has demonstrated resilience owing to macroeconomics stabilization measures and targeted interventions. The domestic economy has outperformed the global and regional economic growth averages. Kenya's economic growth outlook remains positive with GDP growth projected at 5.3 percent in 2026. This performance reflects favourable weather, improved agricultural productivity, climate-smart investments, and continued implementation of the Bottom-Up Economic Transformation Agenda (BETA).

6. Economic activities at the County are likely to be influenced by the domestic economy 's resilience and the continued macroeconomic stabilization measures and targeted strategic interventions under BETA. The major economic activities which will propel the county economy include the anticipated mining activities in Mrima Hills in Lungalunga subcounty. Increased revenues in terms of mineral royalties will have a multiplier effect in other sectors like services industry, housing, transport and others. Other recent developments which will spur economic growth include the anticipated completion of the Kwale -Kinango road and the Mwache dam construction. These coupled with stable macroeconomic environment, sound fiscal policies and favorable weather conditions will provide envisaged revenues for implementation of the medium-term budget.

C. POLICY FRAMEWORKS AND ASSUMPTIONS SUPPORTING THE MEDIUM-TERM BUDGET FY 2027/2028

Policy Framework

7. The Medium-Term Budget FY 2027/2028 will continue the implementation of the strategic priorities in the Third County Integrated Development Plan 2023-2027 (CIDP III).The CIDP III is linked to the National Government BETA which is aligned with the Fourth Medium Term Plan (MTP IV).The CIDP III remains the main guide in the development of sector priorities, policies and plans and resource allocation in the MTEF budget FY 2027/2028.The Medium Term budget will support the implementation of BETA initiatives. BETA aims to raise productivity and incomes at the bottom of the economic pyramid by allocating public resources along value chains that generate jobs, higher incomes, and broader participation in economic activity. Budget priorities will favour interventions with strong potential for job creation, inclusive income growth and expanded economic participation. Core enablers—energy, transport, logistics, digital infrastructure and climate resilient investments—will be emphasized to leverage private investment and amplify the multiplier effect of public spending.

8. Given the evolving external environment, the Government will pursue a prudent fiscal strategy that safeguards macroeconomic stability and protects priority development spending. Fiscal consolidation will emphasize sustainable domestic revenue mobilization through targeted tax policy and administrative reforms, rationalization of non-essential expenditure, strengthened expenditure control and improvements in spending efficiency.

- ***Macro-Economic Assumptions***

9.The Medium-Term Fiscal Framework that will underpin allocations for FY2027/28–2029/30 adopts the following macro-fiscal parameters unless otherwise revised by subsequent National Treasury guidance:

(i) Real GDP growth of at least 5.3 percent over the medium term

(ii) Inflation maintained within ±2.5 percent of the 5 percent target

(iii) Gradual downward adjustment in interest rates with broadly stable exchange rates

(iv) Domestic revenue mobilization rising to 17.5 percent of GDP by FY2029/30

Expenditure contained below 21.4 percent of GDP in line with fiscal consolidation objectives.

D. SPECIFIC GUIDELINES

10. The following instructions govern preparation of the FY2027/28–2029/30 Medium-Term Budget proposals:

I. Timelines for the Budget Making Process for MTEF 2027/2028

11. In accordance with the Constitution, the Public Finance Management Act, 2012 (CAP 412A) and attendant Regulations, key policy documents must be prepared and submitted for the County Executive Committee and County Assembly consideration. Given the timing of the 2027 General Elections, the budget calendar has been aligned with the life of the Third County Assembly to ensure orderly completion of the MTEF budget and the requisite statutory approvals. The Budget Calendar (Annex 1) provides detailed dates for each stage of the process**.**

12. Accounting Officers must ensure timely submission the following documents according to the Budget Calendar deadlines and specified formats:

i. County Annual Development Plan
ii. County Budget Review and Outlook Paper (CBROP);
iii. Sector Working Group (SWG) Reports;
iv. The County Fiscal Strategy Paper
v. Budget Estimates and Annual Appropriation Bill; and
vi. Finance Bill.

Accounting Officers should note the timelines in **Annex 1** and take necessary measures to ensure timely submission of all required documents.

- II Programme Performance Reviews (PPRs)

13. Accounting Officers must assess department's progress towards stated outcomes using financial and non-financial performance for FY 2023/24 through FY 2025/26. PPRs should evaluate outcomes and outputs, analyze financial and non-financial performance, identify inefficiencies and recommend corrective measures. SWGs should use lessons from PPRs to inform resource allocation. Departments and agencies may only submit bids for resources after finalizing PPRs .

14. Programme performance expenditure review will include review of implementation of the Third-Generation CIDP 2023-2027. The findings of the review of the CIDP III will enhance accountability within sectors and departments and offer learning opportunities for future decision making. The findings are expected to determine whether budgetary allocations were adequate, which programmes to be given priority for funding and which projects to be discontinued or handed over to the relevant department. Expenditure review for the previous FY budgets 2023/2024-FY2025/2026 will be undertaken between **July 2026-early August 2026** and the reports to be submitted to the County Treasury by **10 th August, 2026.The template for undertaking the review of CIDP III has been given under Appendices VII A and VII B.**

III. Preparation of County Annual Development Plan (CADP 2027/2028)

15. The preparation of **the County Annual Development Plan** is provided for by **section 126** of the Public Finance Management Act 2012.This is also supported by **section 104** of the County Governments Act 2012**.** It forms the basis of **budgeting and expenditure** as laid down by **section 107(b)** of the same Act**.** PFMA 2012 requires the County Executive Committee member for planning to prepare and submit the development plan to the County Executive Committee for approval and to submit the approved plan to the County Assembly by **1st September of every year.** The County Treasury Division of Economic Planning and Budgeting has been tasked with the coordination in the preparation of annual development plans. In this County Treasury hereby requests departments/sectors through the sector working groups to prepare their annual development plans and submit to the County Treasury by **14thAugust, 2026.**This will allow adequate time for deliberations by the citizens and approval by the County Executive Committee before submission to the County Assembly by **1stSeptember, 2026.**

16. Public participation is an essential component to the county MTEF budget making process as given in the Constitution 2010. Further, section 125(2) of the PFM Act 2012 requires the County Executive Committee Member for Finance to ensure public participation is carried out in the county budget making process. Thus public participation becomes mandatory in the county planning and budget making process. Consequently therefore, the Executive arm of the County Government shall conduct public participation for the **draft County Annual Development Plan FY2027/2028** from **17th to 21st August 2026.Annex II** shows the format for preparation of the County Annual Development Plan and **Annex III** gives the provisional proposed development expenditure ceilings.

IV. Preparation of the County Budget Review and Outlook Paper C-BROP

17. Section 118 of the Public Finance Management Act, 2012 provides for the preparation of the **County Budget Review and Outlook Paper(C-BROP**). The C-BROP gives the county actual fiscal performance for the previous financial year, update on economic and financial forecasts, funding priorities for the coming financial year and indicative available resources and provisional departmental expenditure ceilings. Programme Performance Expenditure Review highlighted in Part II will form the basis for the preparation of the 2026 C-BROP .

18. The 2026 C-BROP will show an in- depth analysis of the county fiscal performance for the financial year 2025/2026, highlighting the challenges in budget implementation, giving first quarter fiscal performance for FY 2026/2027 and updates on economic and financial forecasts for FY 2026/2027, estimates of available resources and indicative expenditure ceilings for the sectors/ departments. According to section 118, the C-BROP will be submitted to the County Executive Committee for approval by **30th September 2026.** The County Executive Committee shall consider the County Budget Review and Outlook Paper with a view to approving it, with or without amendments, within fourteen days after its submission and thereafter within seven days submitted to the County Assembly. The County Treasury intends to submit the CBROP to the County Assembly by **21st October, 2026**.

V. Operationalization of the Sector Working Groups (SWGs)

19. SWGs shall be responsible for formulating sector budget proposals and developing sectoral policies. SWGs shall comprise the following:

i). Chairperson – One Accounting Officer chosen by consensus by other Accounting Officers within the Sector

ii). Sector Convener – Appointed by the County Treasury

iii). Technical Working Group – Appointed by the Sector Working Group;

iv). A SWG Secretariat – Appointed by the individual Accounting Officers to assist the Chairperson in coordinating the activities of the SWG;

v). Representatives from Development Partners;

vi). Representatives from the public in line with article 201 of the constitution and the requirements for public participation

20. Best world practices in budgeting arrange SWGs according to the Classification of the Functions of Government (COFOG). The County Government of Kwale has established Eight (8) relevant sectors in line with the organization structure. The 10 departments and organs of the county government are categorized into the following sectors: -

i). **Agriculture, Rural and Urban Development (ARUD)** comprising of the departments of Agriculture, Livestock and Fisheries and Environment and Natural Resources and the Municipalities of Diani, Kwale, Kinango and Lungalunga.
ii). **General Economic and Commercial Affairs Sector** consists of the department of Tourism, Trade and Enterprise Development.
iii). **Health Sector** represented by the department of Health Services(Curative and Rehabilitative Services and Preventive and Promotive Services)
iv). **Education** represented by the department of Education, Research and Human Resources Development
v). **Public Administration & International Relations** is the largest sector comprising of the Executive Services, Public Service and Administration, the County Treasury, the County Assembly and the County Public Service Board.
vi). **Social Protection, Culture and Recreation Sector** which is represented by the department of Community development, Culture and Talent Management
(vii). **Road and Public Works Sector**
(viii). **Water Services Sector**

21. SWGs are expected to ensure that proposed programmes and projects are in line with the objectives of the County Integrated Development Plan 2023-2027. Specifically, the terms of reference for SWGs will be to:

i). Review all the programme performance for the sector objectives and use the findings to guide resource allocation;

ii). Identify the Sector policy, legal and institutional reforms required;

iii). Identify all policies, programmes and projects proposed for implementation over the medium term

iv). Analyze cost implications of the proposed programmes, projects and policies for the MTEF period;

v). Prioritize Sector Programmes and allocate resources appropriately in accordance with an agreed criteria and justification for the prioritization;

vi). Identify programmes and projects to be funded under Public Private Partnerships (PPPs) ; and

vii). Coordinate activities leading to the development of sector reports and indicative Sector Budget proposals.

viii). Prepare a separate list of due /completed projects should be appended to the Sector Budget Proposals.

The sector reports must be submitted to the County Treasury by 15th November 2026.Sector working group reports should be prepared using the format given in Annex V.

VI. Prioritization and Allocation of Resources

22. In the prioritization and allocation of resources the following criteria will be applied: Linkage of the programme with the Objectives of fourth Medium Term Plan of Vision 2030 for the period 2023 – 2027;

i. Linkage to the Third-Generation Integrated Development Plan flagship projects/interventions;
ii. Degree to which a programme addresses core poverty interventions;
iii. Degree to which the programme is addressing the core mandate of the department;
iv. Expected outputs and outcomes from a programme;
v. Linkage of a programme with other Programmes;
vi. Cost effectiveness and sustainability of the programme; and
vii. Immediate response to the requirements and furtherance of the implementation of the Constitution.

VII. Preparation of the County Fiscal Strategy Paper- CFSP

23. The preparation of the County Fiscal Strategy Paper (CFSP) is guided by the provisions of **Section 117 of the Public Finance Management Act 2012.** This section requires the County Treasury to prepare and submit the CFSP to the County Executive Committee for approval and submit the approved paper to the County Assembly by **28th February.** Due to the upcoming 2027 General Elections, the CFSP will be prepared and approved earlier by end of November 2026. County Treasury shall prepare the County Fiscal Strategy Paper and submit to the County Executive Committee for approval on **8th January, 2027.** The approved **2027 CFSP** shall be submitted to the County Assembly by **15th January 2027.**

24. The requirements for the preparation of C-FSP as detailed by section 117 of the PFM Act 2012 include linkage to the National Budget Policy Statement prepared by the National Treasury and incorporating views from the Commission on Revenue Allocation; (b) the public; (c) any interested persons or groups; and (d) any other forum that is established by legislation. In this vein, the County Treasury will consult and conduct public participation in the preparation of this paper. Public participation meetings will be held in the wards from **14th - 18th December 2026.**

D. PREPARATION OF DRAFT 2027/2028 BUDGET AND PUBLIC PARTICIPATION

- ***Programme-Based Budgeting (PBB)***

25. The budget will continue to be presented by Vote and Programme as required by Section 38 (3) (b) of the Public Finance Management Act, 2012 (CAP 412A). Proposals to create new programmes or materially revise programme structures require prior written approval from the County Treasury. Programme outcomes and outputs must be explicit, measurable and time bound.

26. Sector Working Groups (SWGs) must ensure programme design adheres to the following principles:

(i) Outcomes and Outputs should be Specific, Measurable, Achievable, Realistic, and Time bound;

(ii) Performance indicators and targets must be outcome- or output-oriented and linked to programme objectives;

(iii) Performance indicators are results oriented, Clear, Relevant, Economic, Adequate, and Monitorable (CREAM);

(iv) Indicators and targets are those for which MDAs can be held accountable or clearly joint-owned where cross-agency collaboration is required;

(v) Delivery units without clear outputs or performance indicators should be consolidated under a main delivery unit; and

(vi) Crosscutting functions are assigned to appropriate programmes within MDAs.

The Programme Based Budget presentation template is provided under **Annex IV**.

- ***Rolling Three-Year Medium-Term Estimates***

27. Consistent with the MTEF approach, annual allocations will be determined each year, but budget submissions must include rolling projections for the ensuing two years. Accounting Officers should apply prudent assumptions and ensure that projected figures align with the expenditure ceilings provided for those years in accordance with the Public Finance Management Regulations, 2015. Expenditure projections for the outyears must be realistic and consistent with policy commitments and fiscal targets in accordance with the Public Finance Management Regulations, 2015.

28. Sector Working Groups shall ensure that all the activities including deliberations and sector reports preparation are completed on scheduled timelines. More importantly, the timely drafting of the Sector Budget Proposals which should be ready for submission to the County Treasury **not later than 15th February, 2026** in line with the format indicated in **Annex IV. The Performance**

Program Based Budget (P- PBB) must have annexures of its itemization for both recurrent expenditures and capital projects. The County Treasury will consolidate and come up with a draft County Budget Estimates FY 2027/2028. This draft will then be subjected to public participation **between 8th and 12th March 2027.**The Budget and Economic Planning Division will then prepare a report of the public views and proposals which shall be submitted to the County Executive Committee for consideration.

29. The County Executive Committee member for Finance will present the consolidated proposed budget estimates to the County Executive Committee for deliberations and adoption between **22th and 25th March 2027.** Departments will defend their budgets and put their cases forward for any amendment to their priorities and expenditure ceilings. The County Treasury will then incorporate any amendment(s) approved by the County Executive Committee to the proposed Budget Estimates accordingly and submit for adoption. Upon adoption by the County Executive Committee, the County Treasury will prepare the final draft in the prescribed format. The County Executive Committee Member for Finance will then submit the proposed Budget Estimates to the County Assembly on the **31st March 2027.**

E. BUDGET CALENDAR FOR FY 2027/2028

30. The attached budget calendar outlines the timelines for the budget process in accordance with the requirements of the Public Finance Management Act 2012. Accounting Officers are required to strictly adhere to the timelines provided in order to ensure timely preparation, submission and approval of the budget. **The Budget calendar for FY 2027/2028 is provided in Annex 1.**

HON. BAKARI HASSAN SEBE
<u>CEC MEMBER FINANCE AND ECONOMIC PLANNING</u>

Copy to*:* **H.E. Governor**
County Government of Kwale

County Secretary and Head of County Public Service
County Government of Kwale

The Clerk to the Assembly
County Assembly of Kwale

ANNEX 1: KWALE COUNTY BUDGET CALENDAR FOR THE FINANCIAL YEAR 2027/2028			
No	**Activity**	**Responsibility**	**Deadline**
1	**Develop and issue MTEF Guidelines**	County Treasury	23-July-26
2	**Review of Implementation of the CIDP III 2023-2027**	Departments	31-July-26
2.1	Review and update of Strategic Plans	,,	,,
2.2	Review of programme outputs and outcomes in the CIDP III-2023-2027	,,	,,
2.3	Expenditure Review for FY 2023/2024- FY 2025/2026	,,	,,
3	**Preparation of County Annual Development Plan (CADP)**		
3.1	Departments submit draft C ADP Report to County Treasury	County Treasury	10-Aug-26
3.2	Public participation for the draft County Annual Development Plan 2027-28	County Treasury	17-21Aug-26
3.3	Submit Final CADP FY2O27/2028 to County Executive Committee	County Treasury	25-Aug-26
3.4	Submit Proposed CADP FY2O27/2028 to County Assembly		1-Sep-26
4	**Preparation of County Budget Review and Outlook Paper(C-BROP), 2026**		
4.1	Review of Sector Performance Review Reports	County Treasury	15-Sep-26
4.2	Draft C- BROP	County Treasury	25-Sep-26
4.3	Submit C-BROP to County Executive Committee for approval	County Treasury	30-Sep-26
4.4	Submit C-BROP to County Assembly	County Treasury	21-Oct-26
5	**Preparation of the Medium-Term Expenditure Framework Budget Proposals by Sectors Working Groups**		
5.1	Draft Sector Reports by SWGs	County Treasury	30- Oct- 26
5.2	Stakeholder/focus groups engagement	Departments/Sectors	9-13 Nov-26
5.3	Review and incorporation of stakeholder inputs	Departments/Sectors	By 20th Nov-26
5.4	Submit the sector reports to the County Treasury	Departments/Sectors	By 25th Nov-26
5.5	Submission of sector reports to the County Executive Committee	County Treasury	By 30th Nov-26
5.7	Deliberations and adoption of sector reports by County Executive Committee	County Secretary	3rd –Dec- 26
6	**Preparation of 2027 County Fiscal Strategy Paper (C-FSP)**		
6.1	Draft CFSP	County Treasury	7th Dec- 26
6.2	Convene Public hearings on the CFSP FY 2027/2028	County Treasury	14-18-Dec-26
6.3	Review and Consolidation of views on the Draft CFSP FY 2027/2028	County Treasury	31 Dec-26
6.4	Submission of Proposed CFSP to County Executive Committee for approval	County Treasury	8-Jan-27
6.5	Submission of Approved CFSP FY 2023/2024 to County Assembly	County Treasury	15-Jan-27
7	**Preparation of MTEF Budget Estimates for FY 2027/2028**		
7.1	Issue Final Guidelines on preparation of the Budget	County Treasury	5-Feb-27
7.2	Submission of Budget proposals to the County Treasury	Departments	15-Feb-27
7.3	Draft Budget Estimates for FY 2027/2028	County Treasury	25-Feb-25
7.4	Convene Public Hearings on the Draft Budget Estimates	County Treasury	8-12 March-27
7.5	Submission of Draft Budget Estimates to County Executive Committee	County Treasury	22-March-27
7.6	Deliberation and adoption of Proposed Budget Estimates FY 2027/2028	CECM Finance	25-March-27
7.7	Submission of Budget Estimates to the County Assembly	County Treasury	31-March-27
8	**Approval of County Budget Estimates for FY 2027/2028**		
8.1	Discussion of Budget Estimates by Assembly Committees	County Assembly	1-9th April 27
8.2	Budget and Appropriations Committee convene Public Hearings	Budget Committee	By16th April27
8.3	Approval of Budget C Appropriation Bill, 2023(Special Sitting)	Assembly Clerk	30-April-27
9	**Budget Statement**	County Treasury	**30-April-27**
10	**Appropriation Bill passed and assented to by the Governor**	County Treasury	**7-May-27**

ANNEX II: Annual Development Plan Template

Department:

1.0 Introduction:

1.1 Vision:

1.2 Mission:

1.3 Strategic Objectives:

1.4 Key Achievements in the previous financial year ADP FY 2025/2026.

2.0 Review of previous ADP FY 2025/2026

2.1 Status of Development / Capital projects.
The table below shows the status of development projects implemented in the previous Annual Development Plan FY 2025-2026.

Project Name	Project Location	Output	Status	Estimated Cost	Contract Sum	Source of Funds

2.2 Sector Challenges

2.3 Lessons Learnt and Recommendations

3.0 Development Priority Programmes & Projects for financial year 2027/2028

3.1 Programmes and Projects
Table xxx: Development Projects for FY 2027-2028

Programme:					
Project Name & Location	Estimated Cost	Time Frame	Target	Implementing Agency	Source of Funds

ANNEX III: PROPOSED CEILINGS FOR THE COUNTY ANNUAL DEVELOPMENT PLAN FY 2027/2028					
VOTE	**Personnel Emoluments**	**O & M**	**Recurrent Expenditure**	**Development Expenditure**	**Total Expenditure**
3061 Finance and Economic Planning	-	435,726,322	435,726,322	50,000,000	485,726,322
3062 Agriculture, Livestock, and Fisheries	-	41,654,533	41,654,533	250,000,000	291,654,533
3063 Environment and Natural Resources	-	70,601,578	70,601,578	225,000,000	295,601,578
3064 Curative Health Services	-	893,339,952	893,339,952	200,000,000	1,093,339,952
3065 County Assembly	311,040,467	215,682,220	526,722,687	200,000,000	726,722,687
3066 Trade, and Cooperatives	-	45,492,417	45,492,417	250,000,000	295,492,417
3067 Social Services & Talent Management	-	77,996,599	77,996,599	200,000,000	277,996,599
3068 Executive Services	-	43,621,117	43,621,117		43,621,117
3069 Education	-	411,224,904	411,224,904	250,000,000	661,224,904
3070 Water Services	-	64,287,765	64,287,765	400,000,000	464,287,765
3071 Roads and Public Works	-	118,175,021	118,175,021	400,000,000	518,175,021
3072 Tourism and ICT	-	56,966,810	56,966,810	50,000,000	106,966,810
3073 County Public Service Board	-	35,756,743	35,756,743		35,756,743
3074 Public Service and Administration	4,007,774,946	94,343,499	4,102,118,445	100,000,000	4,202,118,445
3075 Kwale Municipality	-	23,193,686	23,193,686	100,000,000	123,193,686
3076 Diani Municipality	-	30,071,119	30,071,119	120,000,000	150,071,119
3077 County Attorney	-	87,160,884	87,160,884		87,160,884
3078 Lungalunga Municipality	-	14,763,788	14,763,788	100,000,000	114,763,788
3079 Kinango Municipality	-	23,996,443	23,996,443	100,000,000	123,996,443
3080 Preventive Health Services	-	158,850,304	158,850,304	117,166,193	276,016,497
TOTAL	**4,318,815,413**	**2,942,905,705**	**7,261,721,118**	**3,112,166,193**	**10,373,887,311**
PERCENTAGE	**42**	**28**	**70**	**30**	**100**

ANNEX IV: FORMAT FOR PRESENTATION OF PERFORMANCE-PROGRAMME BASED BUDGET (P-PBB)

Vote No. : Vote Title

Part A: Mission

Part B: Vision

Part C: Strategic Objectives

(List all the programmes and their strategic objectives. Please note that each programme must have only one strategic objective/*outcome which must be linked with County Integrated Development Plan 2023-2027*).

Part D: Context for Budget Intervention

This section is supposed to be a review of MTEF period 2025/2026 and should briefly discuss the following

- *expenditure trends;*
- *Major achievements for the period;*
- *Constraints and challenges in budget implementation and how they are being addressed; and*
- *Major services/outputs to be provided in MTEF period 2027/2028 (the context within which the budget is required)*

Part E: Summary of Expenditure by Programmes, FY 2026/2027- FY 2029/2030(Ksh.)

Programme	**Baseline Estimates FY2026/2027**	**Estimates FY2027/2028**	**Projected Estimates**	
			FY2028/2029	**FY 2029/2030**
Programme 1: (*State the name of the programme here*)[1]				
Sub Programme (SP)				
SP 1. 1				
SP 1. 2.				
… N				
Total Expenditure of Programme 1				
Programme 2: (*State the name of the programme here*)				
	Baseline Estimates FY2026/2027	**Estimates FY2027/2028**	**Projected Estimates**	
			FY2028/2029	**FY 2029/2030**
SP 2. 1				
SP 2. 2.				
… N				
Total Expenditure of Programme 2				
Total Expenditure of Vote -------				

Part F. Summary of Expenditure by Vote and Economic Classification[2] (Ksh.)

Expenditure Classification	**Baseline Estimates FY2026/2027**	**Estimates FY2027/2028**	**Projected Estimates**	
			FY2028/2029	**FY2029/2030**
Current Expenditure				
Compensation to Employees				
Use of goods and services				
Current Transfers Govt. Agencies				
Other Recurrent				
Capital Expenditure				
Acquisition of Non-Financial Assets				
Capital Transfers to Government Agencies				
Other Development				
Total Expenditure of Vote ……				

[1]*NB. Repeat as shown in the Table under section "E" above for all Programmes. Provide total expenditure for each programme and their summation must equal the total expenditure of the vote.*

[2] The total current expenditure and capital expenditure must be equal the total expenditure vote given in tables E, F, & G.

Part G. Summary of Expenditure by Programme, Sub-Programme and Economic Classification (Ksh.)

Expenditure Classification	Baseline Estimates FY2026/2027	Estimates FY2027/2028	Projected Estimates	
			FY2028/2029	FY 2029/2030
Programme 1: (State the name of the programme here)				
Current Expenditure				
Compensation to Employees				
Use of goods and services				
Current Transfers Govt. Agencies				
Other Recurrent				
Capital Expenditure				
Acquisition of Non-Financial Assets				
Capital Transfers to Govt. Agencies				
Other Development				
Total Expenditure				
Sub-Programme 1: (State the name of the Sub-Programme here)				
Current Expenditure				
Compensation to Employees				
Use of goods and services				
Current Transfers Govt. Agencies				
Other Recurrent				
Capital Expenditure				
Acquisition of Non-Financial Assets				
Capital Transfers to Govt. Agencies				
Other Development				
Total Expenditure				

- Repeat as above in cases where a Department has more than one programme and/or sub-programmes

Part H: Details of Staff Establishment by Organization Structure (Delivery Units)

Delivery Unit	Staff Details		Staff Establishment In FY 2026/2027		Expenditure Estimates			
	Position Title	Job Group	Authorized	In Position	Actual 2026/2027	2027/2028	2028/2029	2029/2030

Part I: Summary of the Programme Outputs, Performance Indicators and Targets for FY 2026/2027- 2029/2030

Programme	Delivery Unit	Key Outputs	Key Performance Indicators	Target (Baseline) 2026/2027	Target 2027/2028	Target 2028/2029	Target 2029/2030
Name of Programme Outcome:							
SP1.1							
SP.2							
… e.t.c							

ANNEX V: SECTOR WORKING GROUP REPORT FORMAT
TABLE OF CONTENTS

(Please ensure that Headings and Subheadings are identical to those in the report)

[8] Chapters 1 – 5 should form the main body of the report and should be divided into logical sections and subsections, using appropriate headings and numbering. Its purpose is to explain the conclusions and to justify the recommendations

EXECUTIVE SUMMARY

(Restate conclusions for each section and summarize findings and recommendations under this section)

CHAPTER ONE:

1. INTRODUCTION

1.1. Background

1.2. Sector Vision and Mission

1.3. Strategic goals/Objectives of the Sector

1.4. Sub–Sectors and their Mandates

1.5. Autonomous and Semi-Autonomous Government Agencies

1.6. Role of Sector Stakeholders

(The introduction should briefly describe context; identify general subject; describe the problem or issue to be reported on; define the specific objective for the report; outline the scope of the report; and comment on any limitations of the report)

CHAPTER TWO

2. PERFORMANCE EXPENDITURE REVIEW FY 2025/2026

2.1. Performance of sector Programmes – delivery of outputs

2.2. Review of Key indicators of Sector Performance

2.3. Expenditure Analysis

2.3.1. Analysis of programme expenditure

2.3.2. Analysis of programme expenditure by economic classification

2.3.3. Analysis of capital projects by Programmes

2.4. Review of Pending Bills

2.4.1. Recurrent Pending Bills

2.4.2. Development Pending Bills

CHAPTER THREE

3. MEDIUM TERM PRIORITIES AND FINANCIAL PLAN FOR THE MTEF PERIOD 2027/2028-2029/2030

3.1. Prioritization of Programmes and Sub-Programmes

3.1.1. Programmes and their Objectives

3.1.2. Programmes, Sub-Programmes, Expected Outcomes, Outputs, and Key Performance Indicators for the Sector

3.1.3. Programmes by Order of Ranking

3.2. Analysis of Resource Requirement versus allocation by:

3.2.1. Sector(recurrent and development)

3.2.2. Sub-Sectors(recurrent and development)

3.2.3. Programmes and Sub-programmes

3.2.4. Semi-Autonomous Government Agencies

3.2.5. Economic classification

3.2.6. Resource Allocation criteria

CHAPTER FOUR

4. CROSS-SECTOR LINKAGES AND EMERGING ISSUES /CHALLENGES

CHAPTER FIVE

5. CONCLUSION

This section should summarize the key findings of the report, as outlined in the discussion under the chapters 1-5 of the report. The Conclusions should relate specifically to the report's objectives (as set out in the introduction); identify the major issues; be arranged in order of importance; be specific, and to the point; and be a list of numbered points

CHAPTER SIX

6. RECOMMENDATIONS

This section should outline future actions. The Recommendations should be action orientated, and feasible; Relate logically to the Conclusions; be arranged in order of importance; and be to the point

REFERENCES

This section should list the sources referred to in the report

APPENDICES

Appendices should contain information that is too complex to include in the report. You need to direct readers to this information, as in "Appendix A provides an overview of the Budget of Department X".

ANNEX VI: PROPOSED PROGRAMMES FOR THE DEPARTMENTS FY 2027/2028

VOTE CODE TITLE	PROGRAMME CODE AND TITLE
3061000000 FINANCE & ECONOMIC PLANNING	0703003060 P3: ECONOMIC AND FINANCIAL POLICY FORMULATION AND MANAGEMENT
	0704003060 P4: GENERAL ADMINISTRATION AND SUPPORT SERVICES
	0710003060 P10 RESOURCE MOBILIZATION AND MANAGEMENT
	0711003060 P11 PUBLIC FINANCE MANAGEMENT
3062 AGRICULTURE,LIVESTOCK & FISHERIES	0107003060 P7 CROP DEVELOPMENT AND MANAGEMENT
	0108003060 P8 LIVESTOCK DEVELOPMENT AND MANAGEMENT
	0109003060 P9 FISHERIES DEVELOPMENT
3063000000LANDS,PHYSICAL PLANNING& NATURAL RESOURCES	0102003060 P2:GENERAL ADMINISTRATION,PLANNING AND SUPPORT SERVICES
	0104003060 P4: PHYSICAL PLANNING
	0105003060 P5: LAND USE PLANNING AND MANAGEMENT
	0106003060 P6: FOREST DEVELOPMENT AND ENVIRONMENTAL MANAGEMENT
3064000000 HEALTH SERVICES	0402003060 P2: CURATIVE HEALTH CARE SERVICES
	0403003060 P3: GENERAL ADMINISTRATION HEALTH RESEARCH AND PLANNING
	0405003060 P5 MSAMBWENI HOSPITAL
	0406003060 P6 KINANGO HOSPITAL
	0407003060 P7 KWALE HOSPITAL
	0409003060 P9 SAMBURU HOSPITAL
	0410003060 P10 LUNGA LUNGA HOSPITAL
3065000000 COUNTY ASSEMBLY	0704003060 P4: GENERAL ADMINISTRATION AND SUPPORT SERVICES
	0705003060 P5:LEGISLATION OVERSIGHT AND REPRESENTATION
3066000000 TRADE AND CO-OPERATIVE DEVELOPMENT	0301003060 P1: TRADE DEVELOPMENT SERVICES
	0302003060 P2: COOPERATIVES DEVELOPMENT AND MANAGEMENT
	0305003060 P5 GENERAL ADMINISTRATION PLANNING AND SUPPORT SERVICES
	0306003060 P6 MARKET INFRASTRUCTURE DEVELOPMENT
	0307003060 P7 INVESTMENT PROMOTION AND DEVELOPMENT
3067000000 COMMUNITY DEVELOPMENT, CULTURE AND TALENT MANAGEMENT	0903003060 P3: COMMUNITY DEVELOPMENT AND SOCIAL SERVICES
	0904003060 P4: CULTURE AND HERITAGE
	0905003060 P5: SPORTS ARTS AND TALENT PROMOTION
	0906003060 P6 GENERAL ADMINISTRATION PLANNING AND SUPPORT SERVICES
3068000000 COUNTY EXECUTIVE SERVICES	
	0702003060 P2: COORDINATION AND SUPERVISORY SERVICES
	0704003060 P4: GENERAL ADMINISTRATION AND SUPPORT SERVICES
	0707003060 P7 PUBLIC SECTOR ADVISORY SERVICES
3069000000 EDUCATION, RESEARCH AND HUMAN RESOURCE DEVELOPMENT	0501003060 P1: EARLY CHILDHOOD DEVELOPMENT EDUCATION
	0502003060 P2 GENERAL ADMINISTRATION PLANNING AND SUPPORT SERVICES
	0503003060 P3 YOUTH TRAINING AND DEVELOPMENT
	0504003060 P4 SCHOLARSHIP AND BURSARY
3070000000 WATER SERVICES	1001003060 P1 DEVELOPMENT OF WATER SUPPLY SYSTEMS
	1002003060 P2 GENERAL ADMINISTRATION PLANNING AND SUPPORT SERVICES

3071000000INFTRUSTRACTURE & PUBLIC WORKS	0202003060 P2 INFRASTRUCTURE AND PUBLIC WORKS
	0203003060 P3 COUNTY ELECTRIFICATION
	0305003060 P5 GENERAL ADMINISTRATION PLANNING AND SUPPORT SERVICES
3072000000 TOURISM AND ICT	0304003060 P4: TOURISM PROMOTION AND DEVELOPMENT
	0305003060 P5 GENERAL ADMINISTRATION PLANNING AND SUPPORT SERVICES
	0308003060 P8 ICT INFRASTRUCTURAL DEVELOPMENT
3073000000 COUNTY PUBLIC SERVICE BOARD	0706003060 P6: HUMAN RESOURCES ADMINISTRATION PLANNING AND DEVELOPMENT
3074000000 PUBLIC SERVICE AND ADMINISTRATION	0704003060 P4: GENERAL ADMINISTRATION AND SUPPORT SERVICES
	0708003060 P8 COORDINATION OF COUNTY POLICY FORMULATION
	0713003060 P13 COMPLIANCE AND ENFORCEMENT
	0714003060 P14 HUMAN RESOURCE MANAGEMENT
3075000000 KWALE MUNICIPALITY	
	0102003060 P2:GENERAL ADMINISTRATION,PLANNING AND SUPPORT SERVICES
	0111003060 P11 KWALE MUNICIPALITY
3076000000 MUNICIPALITY OF DIANI	0102003060 P2:GENERAL ADMINISTRATION,PLANNING AND SUPPORT SERVICES
	0112003060 P12 DIANI MUNICIPALITY
3077000000 COUNTY ATTORNEY	
	0704003060 P4: GENERAL ADMINISTRATION AND SUPPORT SERVICES
3078000000LUNGALUNGA MUNICIPALITY	0102003060 P2:GENERAL ADMINISTRATION,PLANNING AND SUPPORT SERVICES
	0104003060 P4: PHYSICAL PLANNING
3079000000 KINANGO MUNICIPALITY	0102003060 P2:GENERAL ADMINISTRATION,PLANNING AND SUPPORT SERVICES
	0104003060 P4: PHYSICAL PLANNING
3080000000 PREVENTIVE HEALTH SERVICES	0401003060 P1: PREVENTIVE AND PROMOTIVE HEALTH CARE SERVICES
	0408003060 P8 TIWI RURAL HEALTH FACILITY
	0412003060 P12 RURAL HEALTH FACILITIES
	0413003060 P13 DIANI HEALTH CENTRE

APPENDIX VII A: CIDP 2023-2027 REVIEW TEMPLATE(OUTPUT)

Sub-Programme	Key Output	Key Performance Indicators	Linkage to SDG Target	CIDP Midterm Target	Achievement at Mid-Term	Projected Exp. Kshs in Millions	Actual Exp. Kshs in Millions	Remarks
Programme: Vocational Training								
Programme Objective: To increase access to quality Vocational Training								
Programme Outcome: Increased access to quality Vocational Training								
VTC infrastructure	VTCs constructed	No of VTCs constructed and established	SDG 4.1	5	30	5	30	
	centers connected to electric grid	No of centers connected to electric grid	SDG 4.1	0	0	3	1	
	centers connected to fresh water	No of centers connected to fresh water	SDG 4.1	1	1	1	1	
	Supply of modern furniture in 8 existing centers & 7 new established centers	No of centers supplied with furniture annually	SDG 4.1	4	2	4	2	

: Analysis of Sector Programmes and Projects

NB: This serves as an example. Departments should analyze the actual departmental programmes and projects in the CIDP 2023-2027 Chapter IV

APPENDIX VII B: CIDP REVIEW TEMPLATE(OUTCOME)

Programme	Outcome	Indicator (Strategic Level Only)	Baseline (2022/23)	Midterm Target	Midterm Status (2025)	2027 End-of CIDP Target	Mid-Term Achievement
AGRICULTURE,LIVESTOCK AND FISHERIES							
Agricultural Finance & Inclusion under BETA	Improved financial inclusion	Proportion of farmers MSMEs accessing formal credit	30% farmers of (7.5M farmers) accessing formal credit	40% farmers of (7.5M farmers); Accessing affordable credit.	56.7% farmers/MSMEs supported	75% farmers MSMEs supported	
	Enhanced aggregation, and traceability of farmers	Number of registered farmers cooperatives societies	150	350	575	800	
Road Maintenance	Improved accessibility	Kilometers of rural access roads constructed and maintained	250KM	350KM	280KM	600KM	
Water	Improved access to clean and safe water	Proportion of households with access to clean and safe water	20%	25%	23%	35%	

NB: This serves as an example. Departments should analyze the actual monitoring and evaluation matrix in the CIDP 2023-2027 Chapter VI